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## Teacher Education Reforms under NEP 2020: Opportunities and Concerns

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### **Abstract**

The National Education Policy (NEP) 2020 marks a decisive shift in India's approach to teacher education by recognizing teachers as the central drivers of educational quality and systemic reform. Moving beyond earlier policy frameworks that largely emphasized expansion and regulation, NEP 2020 seeks to professionalize teaching through integrated, multidisciplinary preparation, continuous professional development, and strengthened institutional accountability. This paper critically examines the teacher education reforms proposed under NEP 2020, focusing on both the opportunities they create and the concerns they raise in terms of implementation, equity, and sustainability. Adopting a humanized and analytical approach, the study draws on policy documents, scholarly literature, and lived experiences of teacher educators and pre-service teachers to understand how these reforms are perceived at the ground level. The paper argues that NEP 2020 offers transformative possibilities by redefining teacher identity, improving pedagogical quality, and aligning teacher preparation with 21st-century learning needs. At the same time, it highlights significant challenges, including institutional capacity gaps, uneven resource distribution, faculty preparedness, and the risk of policy-practice disconnects. By situating India's teacher education reforms within global debates and comparative perspectives, the study underscores the need for context-sensitive implementation strategies. The paper concludes that while NEP 2020 has the potential to reshape teacher education in India meaningfully, its success will depend on sustained political commitment, adequate investment, and inclusive stakeholder engagement.

**Keywords:** *Teacher Education, NEP 2020, Educational Reforms, Professional Development, Policy Implementation.*

### **1. Introduction**

#### **1.1 Teachers at the Heart of Educational Transformation**

Across educational systems worldwide, teachers are widely acknowledged as the most influential in-school factor affecting student learning, equity, and overall school quality (Darling-Hammond, 2006). In the Indian context, this recognition has gained renewed urgency in light of persistent concerns over learning outcomes, pedagogical quality, and the relevance of schooling in a rapidly changing social and economic environment. For decades, reforms in Indian education focused largely on access, enrolment, and infrastructure, often relegating teacher education to the margins of policy attention. The National Education Policy (NEP) 2020 represents a significant departure from this trend by explicitly positioning teacher education as the foundation of systemic educational reform.



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NEP 2020 acknowledges that without well-prepared, motivated, and professionally supported teachers, broader educational goals such as equity, inclusion, creativity, and lifelong learning cannot be realized (Ministry of Education [MoE], 2020). This recognition is not merely rhetorical; it is embedded in a comprehensive reform agenda that seeks to redesign how teachers are prepared, inducted, and continuously developed throughout their careers.

## **1.2 Why Teacher Education Reform Was Necessary**

Despite multiple policy interventions since independence, teacher education in India has struggled with deep-rooted structural and qualitative challenges. Reports by national and international agencies have repeatedly pointed to outdated curricula, weak links between theory and practice, inadequate practicum experiences, and uneven institutional quality across regions (Govinda & Bandyopadhyay, 2010; UNESCO, 2015). The rapid expansion of teacher education institutions, particularly in the private sector, further exacerbated concerns about standardization and quality assurance.

Earlier policies such as the National Policy on Education (NPE) 1986 and its Programme of Action (1992) attempted to strengthen teacher education through institutions like District Institutes of Education and Training (DIETs) and Colleges of Teacher Education (CTEs). However, these reforms were often constrained by limited funding, bureaucratic fragmentation, and insufficient professional autonomy for teacher educators. As a result, teaching continued to be perceived less as a rigorous profession and more as a fallback career option, particularly in rural and marginalized contexts.

NEP 2020 responds to these longstanding concerns by envisioning teaching as a “highly respected profession” grounded in strong disciplinary knowledge, pedagogical expertise, and ethical commitment (MoE, 2020). The policy’s emphasis on multidisciplinary education, reflective practice, and continuous professional development reflects global trends in teacher education while attempting to adapt them to India’s diverse realities.

## **1.3 Objectives and Scope of the Study**

This research paper aims to critically analyse teacher education reforms under NEP 2020 with a balanced focus on both opportunities and concerns. The specific objectives are to:

1. Examine the key provisions of NEP 2020 related to teacher education reform.
2. Analyse the opportunities these reforms offer for improving the quality and professional status of teachers in India.
3. Identify the major concerns and challenges associated with policy implementation at institutional and systemic levels.
4. Situate India’s teacher education reforms within global and comparative perspectives.
5. Propose policy-relevant recommendations for effective and equitable implementation.

The scope of the study is national, with India as the primary focus, while selectively drawing on international experiences to contextualize and critically reflect on NEP 2020’s reform agenda.



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## 1.4 Methodological and Humanized Approach

Rather than treating NEP 2020 as a purely technical policy document, this paper adopts a humanized analytical approach. Alongside doctrinal policy analysis and review of scholarly literature, it integrates narratives, reflections, and concerns expressed by teacher educators and pre-service teachers in academic discussions, workshops, and published qualitative studies. This approach allows the paper to move beyond abstract policy ideals and engage with the lived realities of those most directly affected by reform.

Such a perspective is particularly important in the Indian context, where policy success often depends not only on design but also on how reforms are interpreted, negotiated, and enacted at the grassroots level. By foregrounding human experiences, this study seeks to offer a more grounded and realistic assessment of NEP 2020's teacher education reforms.

## 2. Historical Context of Teacher Education in India

### 2.1 Colonial Foundations and Early Teacher Preparation

The roots of teacher education in India can be traced back to the colonial period, when the primary objective of education was administrative efficiency rather than holistic human development. Teacher preparation during this era was largely utilitarian, designed to produce instructors who could transmit prescribed knowledge and maintain classroom discipline. Normal schools and training colleges established in the nineteenth century focused on rote-based pedagogy, rigid curricula, and strict hierarchies between teachers and learners. These early models left a lasting imprint on Indian teacher education, reinforcing a culture of examination-oriented teaching and limited pedagogical autonomy.

Although the post-independence period brought new aspirations, many colonial structures persisted. Teacher education continued to be treated as a technical activity rather than a reflective and intellectually rigorous profession. This legacy contributed to the long-standing perception of teaching as a semi-professional occupation, particularly at the elementary and secondary levels (Kumar, 2019).

### 2.2 Post-Independence Expansion and Policy Priorities

After independence in 1947, India faced the dual challenge of expanding access to education while simultaneously building a competent teaching workforce. The rapid growth of schools under initiatives such as universal elementary education placed immense pressure on teacher supply. In response, teacher education programs multiplied across states, often with limited attention to quality or contextual relevance.

Commissions such as the University Education Commission (1948–49) and the Secondary Education Commission (1952–53) emphasized the need for trained teachers and professional standards. However, their recommendations were unevenly implemented. Teacher education remained fragmented across multiple authorities, including universities, state governments, and later regulatory bodies, leading to inconsistencies in curriculum design, assessment practices, and institutional governance.



The expansion phase, while necessary, reinforced a quantity-over-quality approach. Short-duration training programs and minimal practicum exposure became common, particularly in underserved regions. As a result, many newly recruited teachers entered classrooms with limited pedagogical confidence and weak professional identity.

## **2.3 National Policy on Education 1986 and Structural Reforms**

The National Policy on Education (NPE) 1986 marked the first major attempt to systematically reform teacher education in India. Recognizing teachers as central to educational improvement, the policy proposed a decentralized institutional framework for teacher preparation and in-service training. One of its most significant contributions was the establishment of District Institutes of Education and Training (DIETs) to support elementary teacher education and academic supervision at the district level.

In addition, Colleges of Teacher Education (CTEs) and Institutes of Advanced Study in Education (IASEs) were envisioned as centers of excellence for secondary teacher education and research. The Programme of Action (1992) further operationalized these reforms, emphasizing continuous professional development and academic support systems.

Despite these progressive intentions, implementation challenges soon became apparent. Many DIETs struggled with inadequate staffing, insufficient infrastructure, and limited academic autonomy. Instead of becoming vibrant hubs of pedagogical innovation, several institutions functioned as administrative units focused on routine training activities (Govinda & Bandyopadhyay, 2010). The disconnect between policy vision and institutional capacity remained a recurring theme.

## **2.4 Liberalization Era and the Rise of Private Teacher Education**

The economic liberalization of the 1990s brought significant changes to India's higher education landscape, including teacher education. Growing demand for trained teachers, combined with limited public investment, created space for rapid expansion of private teacher education institutions. While this expansion improved access, it also raised serious concerns about quality, commercialization, and regulatory oversight.

Numerous studies highlighted issues such as inadequate faculty qualifications, poor infrastructure, superficial practicum experiences, and examination-driven instruction in many private B.Ed. colleges (Mishra, 2021). Regulatory bodies such as the National Council for Teacher Education (NCTE) attempted to standardize norms and accreditation processes, but enforcement remained uneven across states.

During this period, teacher education increasingly became credential-oriented. For many aspirants, obtaining a B.Ed. degree was viewed primarily as a gateway to government employment rather than as a transformative professional journey. This instrumental view of teacher education weakened the culture of reflective practice and lifelong learning.



## **2.5 Twenty-First Century Challenges and the Need for Reorientation**

Entering the twenty-first century, India's education system faced new demands shaped by globalization, technological change, and evolving learner needs. Teachers were expected to move beyond textbook-driven instruction toward learner-centered, inclusive, and technology-integrated pedagogies. However, existing teacher education programs were ill-equipped to prepare teachers for these expanded roles.

Large-scale assessments and policy reviews continued to point to gaps between teacher preparation and classroom realities. Pre-service programs often lacked meaningful school engagement, while in-service training remained episodic and compliance-driven rather than developmental in nature (Schleicher, 2018). The absence of clear career pathways and professional incentives further contributed to teacher demotivation.

Against this backdrop, the introduction of the National Education Policy 2020 represented a recognition that incremental reforms were no longer sufficient. NEP 2020 emerged as an attempt to break away from historical constraints by reimagining teacher education as an integrated, multidisciplinary, and research-informed enterprise.

## **2.6 Setting the Stage for NEP 2020 Reforms**

Understanding the historical trajectory of teacher education in India is essential for appreciating both the promise and the limitations of NEP 2020. The policy does not operate in a vacuum; it builds upon earlier reforms while attempting to address their shortcomings. Persistent challenges such as fragmented governance, uneven quality, and weak professional identity continue to shape how reforms are interpreted and implemented on the ground.

This historical context highlights a central tension that NEP 2020 must navigate: balancing ambitious reform goals with the realities of institutional capacity and socio-economic diversity. The next section examines how NEP 2020 seeks to respond to these challenges through specific policy provisions and structural changes in teacher education.

## **3. Key Provisions of NEP 2020 on Teacher Education**

### **3.1 Reimagining Teacher Education as a Multidisciplinary Endeavour**

One of the most significant departures of NEP 2020 from earlier policies is its insistence that teacher education must be embedded within multidisciplinary higher education institutions (HEIs). The policy explicitly states that stand-alone teacher education institutions will be phased out, and teacher preparation programs will be housed within universities and colleges offering diverse disciplinary programs (Ministry of Education [MoE], 2020). This shift reflects the understanding that effective teaching requires not only pedagogical skills but also deep disciplinary knowledge, ethical grounding, and exposure to diverse intellectual traditions.

By situating teacher education within multidisciplinary environments, NEP 2020 seeks to break the long-standing isolation of teacher training colleges. Pre-service teachers are expected to engage with subjects such as psychology, sociology, philosophy, and digital studies alongside their core pedagogical courses. This approach aligns with global best practices, where teaching



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is treated as an intellectually demanding profession rather than a narrow technical activity (Cochran-Smith & Zeichner, 2005).

### **3.2 The Four-Year Integrated B.Ed. Programme**

Perhaps the most transformative provision of NEP 2020 is the introduction of a four-year integrated Bachelor of Education (B.Ed.) programme as the minimum qualification for teaching by 2030. Unlike the traditional one- or two-year B.Ed. models, this integrated programme combines disciplinary specialization with pedagogical training from the outset.

The integrated B.Ed. aims to address a major weakness of earlier models: the artificial separation between subject knowledge and teaching practice. Under NEP 2020, aspiring teachers specializing in mathematics, science, languages, or social sciences will simultaneously develop content mastery and pedagogical competence. This structure is expected to produce teachers who are both academically strong and pedagogically reflective.

Importantly, NEP 2020 also provides flexibility through alternative pathways, such as a two-year B.Ed. for graduates of multidisciplinary programs and a one-year B.Ed. for candidates with advanced disciplinary degrees. This tiered approach recognizes the diversity of learner trajectories while maintaining a common standard of professional preparation (MoE, 2020).

### **3.3 Strengthening Practicum and School-Based Engagement**

NEP 2020 places renewed emphasis on the practicum component of teacher education, acknowledging that teaching competence cannot be developed through theory alone. The policy advocates for extended, mentored school internships that allow pre-service teachers to engage meaningfully with classroom realities, diverse learners, and community contexts.

Earlier teacher education programs were often criticized for treating teaching practice as a symbolic requirement rather than a transformative learning experience. Short-term internships, limited mentorship, and weak university-school partnerships undermined the development of reflective practitioners. NEP 2020 seeks to reverse this trend by encouraging long-term engagement with schools and integrating practicum experiences throughout the teacher education program.

This emphasis on experiential learning reflects constructivist theories of teacher development, which argue that professional knowledge emerges through situated practice and critical reflection (Darling-Hammond, 2006). If effectively implemented, strengthened practicum components could bridge the persistent gap between teacher education institutions and school realities.

### **3.4 Continuous Professional Development and Career Progression**

NEP 2020 extends its reform vision beyond pre-service preparation to include continuous professional development (CPD) as an integral component of a teacher's career. The policy mandates that teachers participate in a minimum of 50 hours of CPD annually, encompassing workshops, online courses, peer learning, and professional learning communities.



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This focus on lifelong learning represents a shift from episodic, compliance-driven in-service training toward sustained professional growth. NEP 2020 recognizes that teaching demands evolve over time, particularly in response to technological change, inclusive education needs, and curricular reforms. CPD is envisioned not merely as skill enhancement but as a means of fostering reflective practice, leadership, and innovation among teachers.

In addition, the policy proposes transparent career progression pathways linked to professional performance, mentoring roles, and leadership responsibilities. By aligning professional growth with recognition and advancement, NEP 2020 attempts to restore dignity and motivation within the teaching profession (Schleicher, 2018).

## **3.5 Technology Integration in Teacher Education**

Another key provision of NEP 2020 is the strategic integration of technology into teacher education. The policy emphasizes digital literacy, blended learning models, and the use of educational technologies to enhance teaching and assessment practices. Teacher education institutions are expected to prepare future teachers to use technology not as an end in itself but as a tool for improving learner engagement and equity.

The experience of the COVID-19 pandemic highlighted both the potential and the limitations of digital education in India. NEP 2020 responds to this reality by advocating for teacher preparedness in online pedagogy, digital content creation, and adaptive learning tools. However, the policy also cautions against technological determinism, emphasizing the central role of teachers in mediating meaningful learning experiences (MoE, 2020).

## **3.6 Accreditation, Regulation, and Quality Assurance**

To address long-standing concerns about quality and standardization, NEP 2020 proposes a strengthened accreditation and regulatory framework for teacher education. The policy envisions a single, transparent regulatory architecture that focuses on outcomes, institutional integrity, and continuous improvement rather than rigid input norms.

Teacher education institutions will be required to meet rigorous accreditation standards, with periodic reviews to ensure accountability. At the same time, NEP 2020 emphasizes academic autonomy, allowing institutions the flexibility to innovate within a broad regulatory framework. This balance between accountability and autonomy is critical for fostering institutional excellence while preventing the commercialization of teacher education.

## **3.7 Reframing Teacher Identity and Professional Ethics**

Beyond structural reforms, NEP 2020 places strong emphasis on the ethical and professional dimensions of teaching. Teachers are envisioned as mentors, facilitators, and role models who embody constitutional values, social responsibility, and commitment to inclusive education.

By foregrounding ethics, values, and social engagement in teacher education curricula, NEP 2020 seeks to reframe teacher identity from that of a syllabus-deliverer to a nation-builder. This normative dimension of the policy reflects a broader understanding of education as a moral and social enterprise rather than a purely technical process.



## **4. Opportunities Introduced by Teacher Education Reforms under NEP 2020**

### **4.1 Reprofessionalization of Teaching in India**

One of the most promising opportunities created by NEP 2020 lies in its attempt to restore teaching as a respected, intellectually rigorous profession. For decades, teaching particularly at the school level has suffered from declining social prestige, limited career mobility, and inadequate professional recognition. NEP 2020 directly confronts this challenge by redefining teacher education as a comprehensive, research-informed, and multidisciplinary endeavour.

The introduction of the four-year integrated B.Ed. program signals a decisive shift from short-term credentialism toward long-term professional formation. By aligning teacher preparation with other professional degrees such as engineering or law, NEP 2020 symbolically and structurally elevates the status of teaching. This move has the potential to attract academically strong and intrinsically motivated candidates to the profession, thereby improving the overall quality of the teacher workforce (Darling-Hammond, 2006).

Moreover, the emphasis on ethics, constitutional values, and reflective practice strengthens the moral and social foundations of teacher identity. Teaching is no longer framed merely as content delivery but as an engaged, responsible, and transformative profession.

### **4.2 Enhancement of Pedagogical Quality and Learning Outcomes**

Another major opportunity under NEP 2020 is the potential improvement in pedagogical quality across schools. Traditional teacher education programs in India often emphasized theoretical coursework with limited engagement in classroom realities. NEP 2020 addresses this gap by integrating pedagogical theory with sustained practicum experiences and mentored school internships.

This reform aligns with constructivist and experiential learning theories, which suggest that teachers develop professional competence through active engagement, reflection, and collaboration (Cochran-Smith & Zeichner, 2005). Extended school-based experiences allow pre-service teachers to understand learner diversity, classroom management, assessment strategies, and community contexts more deeply.

In the long run, better-prepared teachers are likely to translate into improved student engagement, reduced reliance on rote learning, and more inclusive classroom practices. By linking teacher education reform to broader curricular and assessment changes, NEP 2020 creates the conditions for systemic improvement in learning outcomes.

### **4.3 Promotion of Multidisciplinary and Holistic Education**

NEP 2020's insistence on multidisciplinary teacher education opens new possibilities for holistic learning and innovation. Teachers trained within multidisciplinary HEIs are exposed to diverse knowledge systems, enabling them to connect subject matter with real-world contexts. This exposure is particularly valuable in an era where complex societal challenges demand interdisciplinary thinking.



For example, a science teacher trained alongside students of environmental studies, ethics, and data science is better equipped to integrate sustainability, critical thinking, and digital literacy into classroom instruction. Such integrative pedagogies can help move Indian schooling away from siloed subject teaching toward meaningful, concept-based learning.

Additionally, multidisciplinary environments foster academic dialogue, peer learning, and research engagement among teacher educators and students. Over time, this can contribute to the development of a research culture within teacher education an area historically neglected in India (Kumar, 2019).

#### **4.4 Strengthening Continuous Professional Development (CPD)**

NEP 2020's emphasis on continuous professional development represents a crucial opportunity to address stagnation and burnout within the teaching profession. The requirement of at least 50 hours of CPD annually signals a shift from episodic training models to sustained professional learning.

Well-designed CPD programs can help teachers update their pedagogical skills, integrate technology meaningfully, and respond to diverse learner needs. When linked to professional learning communities and mentoring systems, CPD can also reduce teacher isolation and promote collaborative problem-solving.

International evidence suggests that CPD is most effective when it is teacher-driven, context-specific, and aligned with classroom practice (Schleicher, 2018). NEP 2020's flexible approach allowing a mix of online, offline, and peer-led learning creates space for such contextualized professional growth.

#### **4.5 Advancing Equity and Inclusion through Teacher Preparation**

Equity and inclusion are central to NEP 2020's vision, and teacher education reforms play a critical role in realizing these goals. By emphasizing inclusive education, gender sensitivity, multilingualism, and social justice in teacher preparation curricula, NEP 2020 recognizes teachers as key agents of equity.

Teachers trained to understand diverse socio-cultural contexts are better positioned to support first-generation learners, students with disabilities, and children from marginalized communities. Exposure to inclusive pedagogies and differentiated instruction during pre-service training can help reduce bias and exclusion in classrooms.

Furthermore, the expansion of high-quality teacher education institutions across regions if implemented equitably can address long-standing rural-urban disparities in teacher quality. This opportunity, however, depends heavily on sustained public investment and effective governance.

#### **4.6 Institutional Innovation and Academic Autonomy**

NEP 2020 offers teacher education institutions greater academic autonomy within a robust accreditation framework. This balance between autonomy and accountability creates space for innovation in curriculum design, pedagogy, and assessment.



Institutions can experiment with problem-based learning, action research, community engagement projects, and digital pedagogies tailored to local needs. Over time, such innovations can contribute to contextually relevant models of teacher education rather than one-size-fits-all approaches.

Academic autonomy also empowers teacher educators to engage in research and scholarship, strengthening the knowledge base of teacher education in India. When institutions function as learning organizations rather than regulatory compliance units, they are more likely to nurture reflective practitioners and educational leaders.

#### **4.7 Alignment with Global Trends and Future Readiness**

NEP 2020 aligns Indian teacher education reforms with global trends emphasizing professional standards, lifelong learning, and reflective practice. Countries with high-performing education systems such as Finland and Singapore invest heavily in rigorous teacher preparation and continuous professional support.

By adopting similar principles while retaining contextual sensitivity, NEP 2020 positions India to build a future-ready teaching workforce capable of responding to technological change, environmental challenges, and evolving learner needs. This alignment enhances India's capacity to participate meaningfully in global educational dialogues without resorting to uncritical policy borrowing.

### **5. Concerns and Challenges in Implementing Teacher Education Reforms under NEP 2020**

While NEP 2020 presents an ambitious and forward-looking vision for teacher education, its successful realization is far from guaranteed. The history of educational reforms in India suggests that well-articulated policies often struggle during implementation due to systemic, institutional, and socio-economic constraints. This section critically examines the major concerns and challenges that may hinder the effective execution of teacher education reforms under NEP 2020.

#### **5.1 Institutional Capacity and Infrastructure Gaps**

One of the most pressing challenges lies in the uneven institutional capacity across India's teacher education landscape. NEP 2020's proposal to integrate teacher education within multidisciplinary higher education institutions assumes the availability of well-resourced universities and colleges capable of absorbing this responsibility. However, the ground reality is that many public universities particularly in rural and semi-urban regions face chronic shortages of infrastructure, faculty, and financial resources.

District Institutes of Education and Training (DIETs), which continue to play a crucial role in elementary teacher preparation and in-service training, often operate under severe constraints. Inadequate libraries, limited access to digital infrastructure, and high administrative workloads restrict their ability to function as centers of pedagogical innovation. Without substantial public



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investment, the risk is that NEP 2020's structural reforms may remain aspirational rather than transformative.

Moreover, the proposed phasing out of stand-alone teacher education institutions raises concerns about transitional disruptions. Many such institutions serve first-generation learners and marginalized communities. Abrupt restructuring without adequate support mechanisms could inadvertently reduce access rather than enhance quality.

## **5.2 Faculty Preparedness and Professional Development of Teacher Educators**

Teacher education reforms cannot succeed without competent and motivated teacher educators. NEP 2020 envisions teacher educators as mentors, researchers, and reflective practitioners capable of guiding pre-service teachers in multidisciplinary and inquiry-based learning environments. However, this expectation highlights a significant gap between policy vision and existing faculty preparedness.

Many teacher educators were themselves trained under traditional, discipline-siloed systems and may lack exposure to contemporary pedagogies, educational research methods, or digital tools. The shift toward integrated curricula, extended practicum supervision, and research engagement demands sustained capacity-building efforts for faculty.

Although NEP 2020 emphasizes continuous professional development, it offers limited clarity on structured pathways for teacher educators' upskilling. Without targeted investment in faculty development programs, mentoring systems, and research support, teacher educators may struggle to adapt, leading to superficial compliance rather than meaningful reform (Cochran-Smith & Zeichner, 2005).

## **5.3 Resource Constraints and Financial Sustainability**

The scale of reform envisioned under NEP 2020 requires significant financial commitment from both central and state governments. Extended teacher education programs, enhanced practicum components, digital infrastructure, and CPD initiatives all entail recurring costs. However, education financing in India has historically fallen short of policy targets.

While NEP 2020 reiterates the goal of public expenditure on education reaching 6% of GDP, translating this commitment into budgetary allocations remains uncertain. States with weaker fiscal capacity may struggle to implement reforms uniformly, exacerbating regional disparities in teacher education quality.

There is also a risk that resource constraints could lead to increased privatization of teacher education, further intensifying concerns about commercialization and equity. Without robust regulatory oversight and public funding, market-driven approaches may undermine the professional and ethical foundations of teaching.

## **5.4 Regional, Social, and Digital Inequalities**

India's vast socio-cultural diversity poses both an opportunity and a challenge for teacher education reform. NEP 2020 advocates for equity and inclusion yet implementing uniform standards across highly unequal regions is inherently complex. Teacher education institutions



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in metropolitan areas are more likely to benefit from multidisciplinary integration, digital infrastructure, and academic autonomy than their rural counterparts.

Digitalization, while promising, also risks deepening existing inequalities. The integration of educational technology into teacher education presupposes reliable internet access, digital literacy, and technological support. For institutions and trainees in remote or economically disadvantaged regions, these assumptions may not hold true.

Additionally, language diversity and local contexts require teacher education curricula to be adaptable rather than standardized. A rigid implementation of national frameworks without sensitivity to regional needs could marginalize local knowledge systems and pedagogical traditions.

## **5.5 Governance Complexity and Policy–Practice Disconnect**

Another major concern relates to governance and coordination. Teacher education in India is governed by multiple stakeholders, including central ministries, state governments, universities, regulatory bodies, and accreditation agencies. While NEP 2020 proposes streamlined regulation, the transition toward a new governance architecture may generate confusion and overlap in responsibilities.

Historically, policy reforms have often been diluted during implementation due to bureaucratic inertia, inconsistent interpretation, and limited stakeholder engagement. If teachers, teacher educators, and institutional leaders are treated merely as policy recipients rather than active partners, reforms may encounter resistance or indifference.

The success of NEP 2020 depends heavily on translating policy ideals into actionable institutional practices. Without clear implementation guidelines, timelines, and monitoring mechanisms, there is a risk of symbolic compliance where institutions adopt the language of reform without substantive change.

## **5.6 Workload, Motivation, and Professional Stress**

NEP 2020 places high expectations on teachers and teacher educators, including expanded roles in mentoring, assessment, curriculum innovation, and professional development. While these expectations align with global standards of professionalism, they also raise concerns about workload and professional stress. In many public institutions, teachers already face heavy administrative responsibilities, large class sizes, and limited support structures. Without parallel efforts to rationalize workload and provide adequate institutional support, reforms may inadvertently contribute to burnout rather than empowerment. Sustaining teacher motivation requires not only professional development opportunities but also supportive working conditions, fair evaluation systems, and recognition of professional expertise (Schleicher, 2018).



## 5.7 Risk of Reform Fatigue and Uneven Implementation

Finally, NEP 2020 enters an educational landscape marked by frequent policy changes and reform fatigue. Teachers and institutions may respond to new mandates with scepticism, particularly if previous reforms failed to deliver tangible improvements.

Uneven implementation across states and institutions could lead to a fragmented teacher education system, where pockets of excellence coexist with areas of stagnation. Such disparities may undermine the policy's goal of national coherence and equity.

## 6. Voices from the Ground: Perspectives of Teacher Educators and Pre-Service Teachers

Policy reforms often gain legitimacy through their vision and intent, but their true impact is revealed in how they are experienced by those who live them daily. Teacher educators and pre-service teachers stand at the frontline of NEP 2020's teacher education reforms. Their voices provide valuable insights into both the promise of change and the anxieties surrounding implementation. This section foregrounds these lived experiences to complement the structural and policy-level analysis presented earlier.

### 6.1 Teacher Educators: Between Hope and Uncertainty

Many teacher educators view NEP 2020 as a long-awaited recognition of the intellectual and professional dimensions of teaching. For educators working within rigid and compliance-driven systems, the emphasis on multidisciplinary integration, academic autonomy, and research engagement is seen as refreshing and empowering.

Teacher educators from public universities often express optimism about the four-year integrated B.Ed. program, particularly its potential to strengthen subject mastery and pedagogical coherence. As one senior educator noted in a policy consultation report, "For the first time, teacher education is being discussed with the seriousness it deserves as a profession, not a formality." This sense of renewed professional dignity resonates strongly with those who have long advocated for deeper academic engagement in teacher preparation.

At the same time, optimism is tempered by uncertainty. Many teacher educators express concern about their own preparedness to deliver multidisciplinary curricula and mentor extended practicum experiences. The transition from traditional lecture-based instruction to inquiry-driven, reflective pedagogy demands significant professional reorientation. Without structured faculty development and institutional support, teacher educators fear that expectations may outpace capacity.

### 6.2 Pre-Service Teachers: Aspirations, Identity, and Anxiety

Pre-service teachers particularly those enrolled in newly introduced or restructured programs often articulate a complex mix of aspiration and apprehension. On one hand, the integrated B.Ed. model is perceived as offering greater coherence, depth, and professional legitimacy. Students appreciate opportunities to engage with subject knowledge, pedagogy, and school practice simultaneously rather than treating teaching as an add-on qualification.



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Many pre-service teachers express enthusiasm about longer school internships, describing them as “eye-opening” experiences that bridge the gap between theory and practice. Exposure to real classrooms, diverse learners, and community contexts helps them develop confidence and professional identity. For first-generation learners, this engagement is particularly transformative, as it connects academic learning with social realities.

However, concerns also surface regarding workload, assessment pressure, and uncertainty about employment pathways. The longer duration of integrated programs raises questions about affordability, especially for students from economically disadvantaged backgrounds. Without adequate scholarships, stipends, or institutional support, extended programs may inadvertently exclude those most in need of stable teaching careers.

### **6.3 Institutional Realities: Constraints on Ground-Level Implementation**

Voices from both educators and students highlight the gap between policy ideals and institutional realities. In many teacher education institutions, limited infrastructure and staffing make it difficult to implement extended practicum components or innovative pedagogies. Teacher educators report challenges in establishing meaningful school partnerships, particularly in regions where schools themselves are under-resourced.

Digital integration another pillar of NEP 2020 elicits mixed responses. While some institutions successfully adopted blended learning models during the pandemic, others struggled with inconsistent connectivity, limited access to devices, and uneven digital literacy. Pre-service teachers from rural backgrounds often describe feelings of exclusion when digital tools are introduced without adequate scaffolding.

These experiences underline a recurring theme: reforms are welcomed in principle but constrained by material and structural limitations.

### **6.4 Professional Identity and the Meaning of Becoming a Teacher**

One of the most profound impacts of NEP 2020, as reflected in ground-level narratives, is its influence on how future teachers perceive their professional identity. The policy’s language emphasizing ethics, values, mentorship, and nation-building resonates strongly with many trainees.

Several pre-service teachers describe a growing sense of responsibility and purpose associated with teaching. Rather than viewing teaching merely as secure employment, they begin to see themselves as facilitators of learning, social agents, and lifelong learners. This shift in self-perception is critical, as research suggests that strong professional identity is closely linked to teacher motivation, resilience, and effectiveness (Darling-Hammond, 2006).

Yet, this emerging identity remains fragile. Concerns about contractual employment, administrative burdens, and examination-driven school cultures continue to shape how pre-service teachers imagine their future careers. Without parallel reforms in school governance and teacher working conditions, the ideals nurtured during teacher education may be difficult to sustain.



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## **6.5 Resistance, Adaptation, and Everyday Negotiations**

Not all responses to NEP 2020 are enthusiastic. Some teacher educators express scepticism rooted in past experiences of reform fatigue. Repeated policy shifts without adequate follow-through have fostered a culture of cautious compliance. In such contexts, reforms risk being implemented superficially through revised syllabi or renamed courses without substantive pedagogical change.

At the same time, everyday practices reveal subtle forms of adaptation and innovation. Teacher educators creatively reinterpret policy directives to suit local contexts, drawing on community resources, peer mentoring, and informal professional networks. These micro-level adaptations demonstrate that meaningful reform often emerges not through top-down mandates alone but through negotiated practices at the institutional level.

## **6.6 Humanizing Policy Reform**

The voices from the ground underscore a central insight: NEP 2020's success depends as much on human relationships as on policy architecture. Teacher education reform is not merely about structures and standards; it is about people navigating change, balancing hope with uncertainty, and finding meaning in their professional journeys.

Listening to these voices reveals that NEP 2020 has already begun to reshape conversations around teacher education. Whether this conversational shift translates into lasting transformation will depend on how policymakers, institutions, and educators collectively address the concerns raised by those at the heart of reform.

## **7. Global Perspectives and Comparative Insights on Teacher Education Reforms**

Teacher education reforms across the world reveal a shared recognition that high-quality education systems are built on strong professional preparation of teachers. NEP 2020 reflects this global consensus while attempting to adapt international best practices to India's unique socio-cultural and institutional realities. A comparative examination of global models helps situate India's reforms within broader educational debates and highlights both opportunities and cautionary lessons.

### **7.1 Teacher Education in High-Performing Education Systems**

Countries with consistently strong educational outcomes such as Finland, Singapore, and Canada treat teacher education as a rigorous, research-oriented, and socially valued enterprise. In Finland, for example, teaching is a highly selective profession, with teacher education programs embedded within research universities. Prospective teachers undergo extensive training that integrates subject knowledge, pedagogical theory, and supervised practicum experiences. Research literacy is emphasized, enabling teachers to critically evaluate practice and engage in continuous improvement (Sahlberg, 2015).

Similarly, Singapore adopts a centrally coordinated yet flexible model of teacher education. The National Institute of Education (NIE) functions as a hub for pre-service training, in-service development, and educational research. Strong alignment between teacher preparation,



curriculum reform, and career progression ensures coherence across the system. Teachers are supported through structured mentoring, leadership pathways, and sustained professional learning (Schleicher, 2018).

These systems share common features: high entry standards, integrated preparation, strong practicum components, and a culture of professional trust. NEP 2020 echoes many of these principles, particularly in its emphasis on multidisciplinary education, extended internships, and continuous professional development.

## **7.2 Lessons for India: Alignment Without Imitation**

While global best practices offer valuable insights, uncritical policy borrowing can be problematic. Educational reforms are deeply embedded in cultural, economic, and governance contexts. For instance, Finland's success rests not only on teacher education quality but also on social trust, equitable school funding, and minimal bureaucratic interference. Transplanting such models without addressing structural inequalities may lead to superficial adoption rather than meaningful reform.

NEP 2020 demonstrates awareness of this risk by advocating contextual adaptation rather than replication. The policy acknowledges India's diversity and emphasizes flexibility in implementation. However, ensuring that this flexibility does not devolve into inconsistency remains a key challenge.

A critical lesson from global experience is the importance of coherence. Teacher education reforms must be aligned with school curricula, assessment systems, and teacher working conditions. Fragmented reform efforts common in developing systems often dilute impact. NEP 2020's integrated approach provides an opportunity to overcome this fragmentation if coordination mechanisms are effectively operationalized.

## **7.3 Professional Autonomy and Trust**

Another comparative insight relates to professional autonomy. In high-performing systems, teachers are trusted as professionals capable of exercising pedagogical judgment. This trust is cultivated through rigorous preparation and ongoing professional support rather than constant surveillance.

NEP 2020 gestures toward this model by emphasizing academic autonomy, reduced regulatory overreach, and outcome-based accreditation. If implemented sincerely, this shift could help dismantle the compliance-driven culture that has historically constrained teacher creativity in India.

However, global experience also suggests that autonomy must be accompanied by strong professional norms and accountability mechanisms. Building such a culture takes time and sustained investment in teacher education institutions and leadership development.

## **7.4 Continuous Professional Development as a Global Norm**

International evidence underscores the centrality of continuous professional development in maintaining teaching quality. OECD studies highlight that effective CPD is collaborative,



practice-oriented, and embedded within teachers' daily work (Schleicher, 2018). Countries that treat professional learning as an integral part of teaching rather than an external requirement tend to exhibit stronger instructional quality and teacher retention.

NEP 2020's emphasis on CPD aligns with this global understanding. The challenge lies in moving beyond numerical targets such as mandated training hours toward meaningful learning experiences. Global models suggest that teacher-led learning communities and mentoring systems are particularly effective in sustaining professional growth.

## **7.5 Equity and Contextual Sensitivity**

A comparative perspective also draws attention to the role of equity in teacher education reform. In many countries, targeted investments are made to ensure that disadvantaged regions and communities have access to high-quality teacher preparation. Without such measures, reforms risk reinforcing existing inequalities.

For India, this insight is particularly relevant. NEP 2020's success will depend on differentiated support strategies that recognize regional disparities and local needs. Global experience suggests that equity-oriented teacher education policies require both financial redistribution and capacity-building initiatives.

## **7.6 Positioning NEP 2020 in the Global Discourse**

Overall, NEP 2020 positions India as an active participant in global conversations on teacher education reform. By embracing principles such as professionalization, lifelong learning, and multidisciplinary integration, the policy aligns India with international trends while retaining a distinct national vision.

The comparative lens reveals that NEP 2020's strengths lie in its coherence and ambition. At the same time, it cautions that successful reform depends less on policy design and more on sustained implementation, institutional trust, and human capacity. These lessons underscore the importance of contextualized, inclusive, and adaptive reform strategies.

## **8. Policy Implications and Recommendations for Effective Implementation**

The analysis of teacher education reforms under NEP 2020 reveals a policy framework that is both ambitious and conceptually sound. However, the gap between vision and realization remains the central challenge. Drawing from the opportunities, concerns, ground-level experiences, and global insights discussed earlier, this section outlines key policy implications and actionable recommendations aimed at ensuring effective and equitable implementation of teacher education reforms in India.

### **8.1 Prioritizing Sustained Public Investment**

A critical implication of NEP 2020 is the need for sustained and targeted public investment in teacher education. Structural reforms such as integrated degree programs, extended practicum components, and continuous professional development cannot be implemented effectively without adequate financial backing. Policymakers must move beyond symbolic commitments and ensure predictable, long-term funding for teacher education institutions.



Special attention should be given to strengthening public institutions such as DIETs, CTEs, and state universities, particularly in underserved regions. Investment in infrastructure, libraries, digital resources, and residential facilities for trainees can help reduce regional disparities and expand equitable access to high-quality teacher preparation.

## **8.2 Capacity Building for Teacher Educators**

Teacher educators are the linchpin of reform, yet their professional development has historically received limited attention. NEP 2020's success depends on systematic capacity-building initiatives tailored to teacher educators' evolving roles. National and state-level programs should focus on multidisciplinary teaching, research methods, mentoring skills, and digital pedagogy.

Collaborative models such as faculty exchange programs, research networks, and partnerships with leading universities can facilitate knowledge sharing and professional renewal. Importantly, professional development should be continuous and reflective rather than episodic or compliance driven.

## **8.3 Phased and Context-Sensitive Implementation**

Given India's diversity, a one-size-fits-all implementation strategy is neither feasible nor desirable. Policymakers should adopt phased implementation models that allow institutions to gradually transition toward NEP 2020 norms. Pilot programs in select regions can help identify challenges, refine frameworks, and generate contextually relevant models before large-scale rollout.

Flexibility in curriculum design and practicum structures is essential to accommodate regional needs, linguistic diversity, and local school contexts. Such adaptability can enhance institutional ownership and reduce resistance to reform.

## **8.4 Strengthening School–University Partnerships**

Effective teacher education requires strong and sustained partnerships between teacher education institutions and schools. Policymakers should incentivize collaboration through formal agreements, shared professional development initiatives, and joint research projects. Schools must be recognized as co-educators rather than passive practicum sites.

Mentor teachers in schools should receive professional recognition and training to support pre-service teachers effectively. Strengthening these partnerships can bridge the long-standing gap between theory and practice and enhance the relevance of teacher preparation.

## **8.5 Rethinking Continuous Professional Development**

While NEP 2020 mandates CPD, its impact will depend on how it is conceptualized and implemented. CPD should be embedded within teachers' professional lives rather than treated as an external requirement. Teacher-led learning communities, action research, and peer mentoring should be encouraged.



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Evaluation mechanisms should focus on professional growth and reflective practice rather than attendance or certification. Linking CPD outcomes to career progression can further enhance teacher motivation and engagement.

## **8.6 Ensuring Equity and Inclusion in Reform Processes**

Equity must remain central to teacher education reform. Policymakers should design targeted support mechanisms for trainees from marginalized communities, including scholarships, stipends, and residential facilities. Digital initiatives must be accompanied by investments in connectivity, devices, and digital literacy to prevent widening disparities.

Inclusive representation of teachers, teacher educators, and community stakeholders in policy planning and implementation can enhance responsiveness and legitimacy. Listening to voices from the ground is essential for adapting reforms to diverse contexts.

## **8.7 Strengthening Governance and Monitoring Mechanisms**

Finally, effective governance and monitoring are essential to prevent policy dilution. Clear guidelines, transparent accreditation processes, and collaborative regulatory frameworks can help balance accountability with autonomy. Monitoring mechanisms should prioritize qualitative indicators such as teaching quality, professional culture, and institutional innovation rather than narrow compliance metrics.

## **9. Conclusion**

The National Education Policy 2020 represents a decisive moment in the evolution of teacher education in India. For the first time in decades, teacher preparation has been placed at the very center of educational reform, not as a peripheral concern but as a foundational pillar for improving learning outcomes, equity, and systemic quality. This paper has examined the teacher education reforms proposed under NEP 2020 through a balanced lens, highlighting both the transformative opportunities they present and the significant concerns that accompany their implementation.

The analysis reveals that NEP 2020 offers a coherent and forward-looking vision for teacher education. The introduction of the four-year integrated B.Ed. program, the integration of teacher education within multidisciplinary higher education institutions, the emphasis on extended practicum experiences, and the institutionalization of continuous professional development collectively signal a shift toward the professionalization of teaching. These reforms have the potential to strengthen teachers' subject knowledge, pedagogical competence, ethical grounding, and professional identity. If implemented thoughtfully, they can help move Indian schooling away from rote-based instruction toward learner-centered, inclusive, and reflective pedagogies.

At the same time, the paper underscores that policy vision alone cannot guarantee transformation. Historical experience and ground-level realities point to persistent challenges related to institutional capacity, faculty preparedness, financial sustainability, governance complexity, and regional inequality. Voices from teacher educators and pre-service teachers



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reveal both hope and hesitation hope that teaching will finally receive the respect and intellectual recognition it deserves, and hesitation stemming from concerns about workload, access, and uneven implementation. These lived experiences remind us that reforms are ultimately enacted by people, not policies.

The comparative analysis further demonstrates that while NEP 2020 aligns India with global best practices in teacher education, successful international models are rooted in long-term investment, professional trust, and systemic coherence. For India, this implies that teacher education reform must be accompanied by parallel reforms in school governance, teacher working conditions, and educational financing. Without such alignment, even well-designed reforms risk being reduced to procedural compliance.

This study argues that the true strength of NEP 2020 lies in its recognition of teaching as a complex, ethical, and intellectually demanding profession. However, realizing this vision requires sustained political commitment, context-sensitive implementation, and inclusive stakeholder engagement. Teacher educators must be empowered through meaningful professional development, institutions must be supported through adequate funding and autonomy, and teachers must be trusted as professionals capable of reflective judgment.

In conclusion, teacher education reforms under NEP 2020 hold the promise of reshaping India's educational future. Whether this promise is fulfilled will depend not only on regulatory frameworks and institutional restructuring but on the collective will to invest in teachers as the architects of social transformation. A reimagined teacher education system rooted in equity, professionalism, and human dignity can serve as the cornerstone of a more just, inclusive, and future-ready Indian education system.

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